

Message Text

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INFO OCT-01 ISO-00 CIAE-00 PM-04 INR-07 L-03 ACDA-07
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TO SECSTATE WASHDC IMMEDIATE 3885
SECDEF WASHDC IMMEDIATE
INFO CINCLANT NORFOLK VA
USLOSACLANT NORFOLK VA
USNMR SHAPE BE
USCINCEUR VAIHINGEN GER

C O N F I D E N T I A L SECTION 01 OF 02 NATO 04237

E.O. 11652:GDS
TAGS: MPOL, NATO
SUBJECT: LONG-TERM DEFENSE PROGRAM

REF: (A) STATE 122478 (DTG 270009Z MAY 77), (B) USNATO
4185 (DTG 270657Z MAY 77), (C) USNATO 4201
(DTG 271021Z MAY 77)

SUMMARY: WE AGREE FULLY THAT EARLY DPC ACTION TO IMPL-
MENT THE LONG-TERM DEFENSE PROGRAM IS ESSENTIAL AND
BELIEVE THAT THIS PROCESS IS ON COURSE. WE BELIEVE THAT
SYG LUNS' PO (REF B) ON FOLLOW-UP WORK, WHICH PERMREPS
WILL ADDRESS JUNE 2, ESSENTIALLY MEETS WASHINGTON'S OB-
JECTIVES OUTLINED IN REF A. WE, THEREFORE, PLAN TO PRESS
FOR ALLIED ADOPTION OF LUNS' APPROACH. OUR
SPECIFIC COMMENTS, KEYED TO THE RELEVANT PARAGRAPHS OF REF
A, FOLLOW. END SUMMARY.

1. STATE OF PLAY (PARA 2). WE AGREE FULLY THAT EARLY
DPC ACTION IS ESSENTIAL TO SUSTAIN MOMENTUM ON THE DEFENSE
INITIATIVES, AND WE BELIEVE THAT THE PROCESS OF
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RAPIDLY ESTABLISHING IMPLEMENTING MACHINERY IS ON TRACK.
PERMREPS WILL MEET JUNE 2 TO ADDRESS SYG LUNS' PO/77/86
(REF B), WHICH SETS FORTH PROPOSED ORGANIZATIONAL
MACHINERY AND SPECIFIC TASKING TO IMPLEMENT THE
LONG-TERM DEFENSE PROGRAMS. ASSUMING ALLIES ADOPT THE
GENERALLY POSITIVE APPROACH SUGGESTED BY LUNS, THE 2 JUNE
DPC SHOULD BE ABLE TO HURDLE SOME OF THE NORMAL BUREAU-

CRATIC TIME CONSTRAINTS BY THUS IMMEDIATELY ASSIGNING RESPONSIBILITY FOR INDIVIDUAL PROGRAMS TO APPROPRIATE TASK FORCES AND DIRECTING THEM TO BEGIN WORK FORTHWITH.

2. EWG AUGMENTATION (PARA 3). AT THE 2 JUNE DPC MEETING, WE WILL PROPOSE THAT THE EWG BE AUGMENTED PERIODICALLY AS SUGGESTED AND ARE REASONABLY SURE THAT ALLIES WILL AGREE TO THIS APPROACH. REGARDING SUBMISSION OF INITIAL PAPERS AND SUBSEQUENT EWG REVIEW, LUNS' PO CALLS FOR TASK FORCE DIRECTORS TO SUBMIT DETAILED TERMS OF REFERENCE (TOR) TO THE EWG NOT LATER THAN 15 JULY. ASYG MUMFORD UNDERSTANDS THAT THESE PAPERS WOULD NOT AWAIT THE DEADLINE BUT WOULD BE PROVIDED AS SOON AS THEY WERE INDIVIDUALLY READY. AT ANY RATE, WE CAN PROPOSE THAT THIS DEADLINE BE ACCELERATED TO 1 JULY.

3. VALIDATION OF PRIORITY AREAS (PARAS 4A AND 11). WE ANTICIPATE THAT AT ITS 2 JUNE MEETING THE DPC WILL VALIDATE THE NINE PRIORITY AREAS PRESENTED TO MINISTERS BY SECRETARY BROWN. WE AGREE THAT THIS LIST IS THE RIGHT ONE AND WILL TRY TO DEFLECT EITHER ITS EXPANSION OR REDUCTION. IN THIS REGARD, WE HAVE TAKEN OR PROPOSE TO TAKE THE FOLLOWING ACTIONS: (A) IN REF C WE PROPOSED THAT OUR EMBASSIES IN NATO CAPITALS URGE RESPECTIVE GOVERNMENTS AT AN APPROPRIATELY HIGH LEVEL TO SUPPORT AT THE 2 JUNE DPC, INTER ALIA, THE SPECIFIC PROGRAMS OUTLINED BY SECRETARY BROWN AND IN SYG LUNS' PO, (B) EARLY NEXT WEEK, AMBASSADOR/DCM WILL MEET WITH KEY ALLIES TO PRESS FOR SUPPORT OF LUNS' PO, INCLUDING THE SPECIFIC PROGRAMS

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AND ASSIGNMENTS OF RESPONSIBILITY, AND (C) AMBASSADOR WILL MAKE A SIMILAR APPEAL AT THE 31 MAY PERMREPS LUNCH.

4. TOR PREPARATION (PARA 4B). AGAIN, BY THEIR EXPECTED ACTION ON 2 JUNE, PERMREPS WILL ASSIGN THE PREPARATION OF TORS TO THE INDIVIDUAL PROGRAM/TASK FORCE DIRECTORS. QUESTIONS CONCERNING THEIR SCOPE AND CONTENT CAN BE ADDRESSED WHEN THE EWG REVIEWS THESE TORS IN JULY.

5. PROGRAM ASSIGNMENTS (PARA 5). WE BELIEVE THAT LUNS' PO ESSENTIALLY REFLECTS WASHINGTON'S PREFERRED PROGRAM ASSIGNMENTS. MORE DETAILED VARIATIONS OF ASSIGNMENTS WITHIN TASK FORCES AND SPECIFIC REPRESENTATION CAN BE WORKED OUT IN THE EWG. WE THINK IT IMPORTANT TO ASSIGN SPECIFIC RESPONSIBILITY FOR INDIVIDUAL PROGRAM DIRECTION TO A SINGLE INDIVIDUAL (TASK FORCE DIRECTOR/PROGRAM MANAGER). THEREFORE, WE HAVE ATTEMPTED AND BELIEVE WE SHOULD CONTINUE TO PRESS FOR SUCH SINGLE SOURCES, WHICH CAN ORGANIZE AND COORDINATE AS THEY DEEM NECESSARY.

6. ORGANIZATIONAL CHANGES (PARA 6). WE CONCUR.

7. TRADE-OFFS (PARA 7). WE CONCUR THAT TRADE-OFFS AND REPROGRAMMING OF ASSETS ARE VITAL ELEMENTS OF THE OVERALL LONG-TERM PROGRAM, AND WE PLAN TO PRESS THIS ASPECT DURING THE PREPARATION OF TORS AND SUBSEQUENT EWG REVIEWS. WE BELIEVE THAT THE EWG MUST ADDRESS TRADE-OFFS BETWEEN PROGRAMS, BUT THINK THAT A TRULY COMPREHENSIVE REPROGRAMMING EFFORT WILL REQUIRE DETAILED ANALYSIS OF NOT ONLY THE

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PRIORITY PROGRAMS BUT ALSO OF NATIONAL PLANS IN THEIR
TOTALITY.

8. MILITARY COMMITTEE (MC) ROLE (PARA 8). IN LUNS' PO
THE ROLE OF THE MC IS SOMEWHAT UNCLEAR, IF NOT CIRCUM-
SCRIBED. IF THIS ISSUE BECOMES A CONCERN OF THE MC, WE
MIGHT WISH TO SUPPORT THE IDEA OF HAVING TASK FORCE
DIRECTORS REPORT TO THE MC AS WELL AS TO THE EWG.

9. MILESTONES (PARAS 9 AND 10). WITH THE EXCEPTIONS
DESCRIBED IN PARA 2 ABOVE, WE BELIEVE THAT THE TENTATIVE
SCHEDULE SET FORTH IS ABOUT RIGHT AND WILL PRESS THE
ALLIANCE TO MEET THESE MILESTONES AS WORK PROGRESSES.

10. GENERAL COMMENT. OVERALL, WE THINK THE ALLIANCE IS
MOVING IN THE RIGHT DIRECTION. AT THE 2 JUNE DPC, WE

PROPOSE TO TAKE THE HIGH ROAD AND, EXCEPT FOR A FEW
SUGGESTIONS (SEPTTEL), URGE SUPPORT FOR LUNS' PO, HOPEFULLY
DEFLECTING DISCUSSION ON DETAILS TO SUBSEQUENT EWG MEET-
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